Independent Auditor's Reports
Basic Financial Statements
And Supplementary Information
Schedule of Findings

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## Officials

<u>Name</u>	Term Expires	
	Board of Education	
	(Before September 2005 Election)	
Roger Ott	President	2005
Linus Kuhn	Vice President	2006
John Cuvelier Scott Adams Jolene Steinlage	Board Member Board Member Board Member	2006 2005 2007
	<b>Board of Education</b>	
	(After September 2005 Election)	
Roger Ott	President	2008
Linus Kuhn	Vice President	2006
John Cuvelier Scott Adams Jolene Steinlage	Board Member Board Member Board Member School Officials	2006 2008 2007
John Rothlisberger	Superintendent	2006
Cathy Dietzenbach * Janice Meyers Joan Busta Brian Gruhn	Business Manager Board Treasurer/Business Manager Board Secretary  Attorney	2006 2007 2007 2006

<sup>\*</sup> Resigned 6-9-06

## Keith Oltrogge CPA, P.C.

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#### Independent Auditor's Report

To the Board of Education of
Turkey Valley Community School District:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Turkey Valley Community School District, Jackson Junction, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Turkey Valley Community School District at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, I have also issued my report dated September 26, 2006 on my consideration of Turkey Valley Community School District's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of my audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 34 through 35 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Turkey Valley Community School District's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2005 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Keith Oltrogge

Certified Public Accountant

September 26, 2006

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Turkey Valley Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2006 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$4,314,019 in fiscal year 2005 to \$4,456,425 in fiscal year 2006, while General Fund expenditures increased from \$4,294,132 in fiscal 2005 to \$4,441,745 in fiscal 2006. The District's General Fund balance increased from \$369,744 in fiscal 2005 to \$384,424 in fiscal year 2006, a 3.8% increase.
- The increase in General Fund revenues was attributable to increases in local sources in fiscal 2006. The increase in expenditures was due to an increase in overall expenses.
- An increase in the District's General Fund balance resulted in the District's solvency ratio increasing from 8.61% in 2005 to 8.65% in fiscal 2006. The District's solvency level indicates the District is able to meet unforeseen financing requirements and presents a sound risk for the timely repayment of short-term debt obligations.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Turkey Valley Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Turkey Valley Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Turkey Valley Community School District acts solely as an agent or custodian for the benefit of those outside of County government.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds.

Figure A-1
Turkey Valley Community School District Annual Financial Report

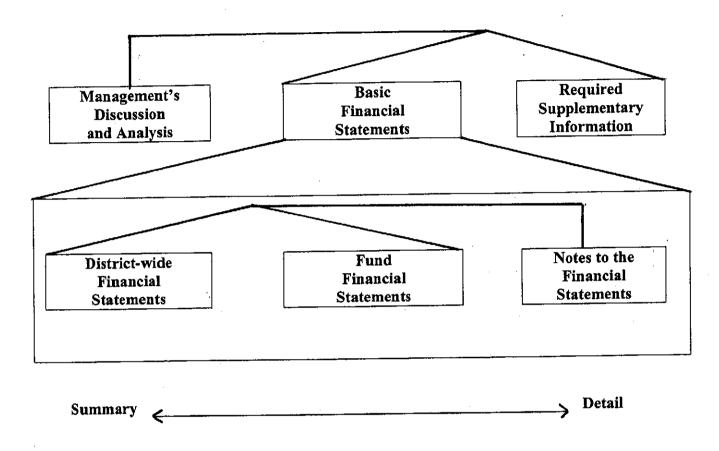


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

			Fund Statements	
	Government-wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the District administers resources on behalf of someone else, such as scholarship programs
Required financial statements	Statement of net assets	Balance sheet	Statement of net assets	Statement of fiduciary net assets
	Statement of activities	Statement of revenues, expenditures and changes in fund balances	Statement of revenues, expenses and changes in fund net assets	Statement of changes in fiduciary net assets
		-	Statement of cash flows	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and longterm	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

#### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition and preschool programs are included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

#### The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has two Enterprise Funds, the School Nutrition Fund and the Preschool Fund.

The required financial statements for proprietary funds include a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include a Private-Purpose Trust Fund.
  - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds includes a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliation between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Figure A-3 below provides a summary of the District's net assets at June 30, 2006 compared to June 30, 2005.

Figure A-3
Condensed Statement of Net Assets

Condensed Statement of Net Assets						
Governmental		Business Type		Tot	Total	
Activ	ities	Activ	ities	Dist	Change June 30,	
June	30,	June	30,	June		
2006	2005	2006	2005	2006	2005	2005-2006
\$2,777,754	\$3,181,246	\$11,254	\$7,154	\$2,789,008	\$3,188,400	-\$399,392
2,122,007	1,987,178	24,160	26,972	2,146,167	2,014,150	132,017
\$4,899,761	\$5,168,424	\$35,414	\$34,126	\$4,935,175	\$5,202,550	-\$267,375
\$257,035	\$369,733	\$-	\$-	\$257,035	\$369,733	-\$112,698
1,926,343	2,393,418	32,919	2,871	1,959,262	2,396,289	-437,027
\$2,183,378	\$2,763,151	\$32,919	\$2,871	\$2,216,297	\$2,766,022	-\$549,725
\$1,913,212	\$1,645,301	\$24,160	\$26,972	\$1,937,372	\$1,672,273	\$265,099
803,171	759,972	-21,665	4,283	781,506	764, <u>255</u>	17,251
\$2,716,383	\$2,405,273	\$2,495	\$31,255	\$2,718,878	\$2,436,528	\$282,350
	Activ June 2006 \$2,777,754 2,122,007 \$4,899,761 \$257,035 1,926,343 \$2,183,378 \$1,913,212 803,171	Governmental Activities June 30, 2006 2005  \$2,777,754 \$3,181,246 2,122,007 1,987,178 \$4,899,761 \$5,168,424  \$257,035 \$369,733 1,926,343 2,393,418 \$2,183,378 \$2,763,151  \$1,913,212 \$1,645,301 803,171 759,972	Governmental Activities         Busines Activ           June 30,         June           2006         2005         2006           \$2,777,754         \$3,181,246         \$11,254           2,122,007         1,987,178         24,160           \$4,899,761         \$5,168,424         \$35,414           \$257,035         \$369,733         \$-1,926,343           1,926,343         2,393,418         32,919           \$2,183,378         \$2,763,151         \$32,919           \$1,913,212         \$1,645,301         \$24,160           803,171         759,972         -21,665	Governmental Activities         Business Type Activities           June 30,         June 30,           2006         2005         2006         2005           \$2,777,754         \$3,181,246         \$11,254         \$7,154           2,122,007         1,987,178         24,160         26,972           \$4,899,761         \$5,168,424         \$35,414         \$34,126           \$257,035         \$369,733         \$-         \$-           1,926,343         2,393,418         32,919         2,871           \$2,183,378         \$2,763,151         \$32,919         \$2,871           \$1,913,212         \$1,645,301         \$24,160         \$26,972           803,171         759,972         -21,665         4,283	Activities         Activities         Dist           June 30,         June 30,         June           2006         2005         2006         2005         2006           \$2,777,754         \$3,181,246         \$11,254         \$7,154         \$2,789,008           2,122,007         1,987,178         24,160         26,972         2,146,167           \$4,899,761         \$5,168,424         \$35,414         \$34,126         \$4,935,175           \$257,035         \$369,733         \$-         \$-         \$257,035           1,926,343         2,393,418         32,919         2,871         1,959,262           \$2,183,378         \$2,763,151         \$32,919         \$2,871         \$2,216,297           \$1,913,212         \$1,645,301         \$24,160         \$26,972         \$1,937,372           803,171         759,972         -21,665         4,283         781,506	Governmental Activities         Business Type Activities         Total District           June 30,         June 30,         June 30,           2006         2005         2006         2005           \$2,777,754         \$3,181,246         \$11,254         \$7,154         \$2,789,008         \$3,188,400           2,122,007         1,987,178         24,160         26,972         2,146,167         2,014,150           \$4,899,761         \$5,168,424         \$35,414         \$34,126         \$4,935,175         \$5,202,550           \$257,035         \$369,733         \$-         \$-         \$257,035         \$369,733           1,926,343         2,393,418         32,919         2,871         1,959,262         2,396,289           \$2,183,378         \$2,763,151         \$32,919         \$2,871         \$2,216,297         \$2,766,022           \$1,913,212         \$1,645,301         \$24,160         \$26,972         \$1,937,372         \$1,672,273           803,171         759,972         -21,665         4,283         781,506         764,255

The District's combined net assets increased by nearly 10.4%, or \$282,350, over the prior year. The largest portion of the District's net assets is in the "invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt". The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased \$17,251, or 2.2%.

Figure A-4 shows the change in net assets for the year ended June 30, 2006.

Figure A-4
Changes in Net Assets

	Changes in Net Assets				
		Business			
	Governmental	Type	Total		
	Activities	Activities	District		
Revenues:					
Program revenues:					
Charges for service	\$556,725	\$160,828	\$717,553		
Operating grants, contributions and					
restricted interest	547,979	79,336	627,315		
Capital grants, contributions and					
restricted interest	-	-	-		
General revenues:					
Property tax	1,841,014	-	1,841,014		
Local option sales and services tax	319,321	-	319,321		
Unrestricted state grants	1,936,290	-	1,936,290		
Unrestricted investment earnings	53,646	2,349	55,995		
Other	36,805	500	37,305		
Total revenues	\$5,291,780	\$243,013	\$5,534,793		
Program expenses:					
Governmental activities:					
Instruction	\$3,311,475	\$-	\$3,311,475		
Support services	1,483,192	-	1,483,192		
Non-instructional programs	1,650	271,773	273,423		
Other expenses	184,353	-	184,353		
Total expenses	\$4,980,670	\$27 <u>1,773</u>	\$5,252,443		
Change in net assets	\$311,110	-\$28,760	\$282,350		

Property tax and unrestricted state grants account for 68% of the total revenue. The District's expenses primarily relate to instruction and support services, which account for 91% of the total expenses.

## Governmental Activities

Revenues for governmental activities were \$5,291,780 and expenses were \$4,980,670.

The following table presents the total and net cost of the District's governmental activities: instruction, support services, non-instructional programs and other expenses.

Figure A-5
Total and Net Cost of
Covernmental Activities

	Governmental Activities			
	Total Cost	Net Cost		
	of Services	of Services		
Instruction	\$3,311,475	\$2,241,174		
Support services	1,483,192	1,448,789		
Non-instructional programs	1,650	1,650		
Other expenses	184,353	184,353		
Totals	\$4,980,670	\$3,875,966		

- The cost financed by users of the District's programs was \$717,553.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$627,315.
- The net cost of governmental activities was financed with \$2,160,335 in property and other taxes and \$1,936,290 in unrestricted state grants.

#### **Business Type Activities**

Revenues for business type activities were \$243,013 and expenses were \$271,773. The District's business type activities include the School Nutrition Fund and Preschool Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, Turkey Valley Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$2,716,383, comparable to last year's ending fund balance of \$2,405,273.

#### Governmental Fund Highlights

- The District is trying to curb all unnecessary expenditures while providing excellent educational opportunities for the students.
- The Physical Plant and Equipment Levy (PPEL) Fund balance has decreased from \$106,360 to \$70,387, a total of \$35,973.
- The Capital Projects Fund balance has increased from \$206,336 to \$254,148, a total of \$47,812. The Capital Projects Fund balance is paying the principal and interest on the Early Childhood Literacy Addition over four and one-half years. Revenues from the one-cent sales tax have increased over the year.

## **Proprietary Fund Highlights**

School Nutrition Fund net assets increased \$3,321. For fiscal 2006, the District did not charge the School Nutrition Fund for all secretarial or custodial help incurred by this program.

#### **BUDGETARY HIGHLIGHTS**

The District's Governmental receipts were \$11,863 less than budgeted receipts, a variance of .2%. The variance resulted from the District receiving less in state aid than originally anticipated.

Total Governmental expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practice, the certified budget was exceeded in the instruction functional area due to the timing of expenditures at year-end without sufficient time to amend the certified budget.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2006, the District had invested \$2,146,167, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of 6.2% from last year. More detailed information about the District's capital assets is presented in Note 4 to the financial statements. Depreciation expense for the year was \$202,904.

The original cost of the District's capital assets was \$6,129,100. Governmental funds account for \$6,089,341, with the remainder of \$39,759 accounted for in the Proprietary, School Nutrition Fund.

Figure A-6

	Capital Assets, net of Depreciation							
	Governi	mental	Busine	ss Type	To	tal	Total	
	Activ	ities	Activ	vities	Dis	trict	Change	
	June	June 30,		30,	June 30,		June 30,	
	2006	2005	2006	2005	2006	2005	2005-2006	
Land	\$31,046	\$31,046	<b>\$-</b>	\$-	\$31,046	\$31,046	\$-	
Buildings	1,608,115	1,568,011	-	-	1,608,115	1,568,011	40,104	
Improvements other than buildings	59,972	61,307	•	_	59,972	61,307	-1,335	
Furniture and equipment	422,874	326,814	24,160	26,972	447,034	353,786_	93,248	
Totals	\$2,122,007	\$1,987,178	\$24,160	\$26,972	\$2,146,167	\$2,014,150	\$132,017	

#### Long-Term Debt

At June 30, 2006, the District had \$257,035 in general obligation and other long-term debt outstanding. This represents a decrease of 30.5% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 5 to the financial statements.

Figure A-7

g Long-term O	Dilgations
	Total
et	Change
0,	June 30,
2005	2005-2006
\$341,877	-\$133,082
27,856	20,384
\$369,733	-\$112,698
	2005 \$341,877 27,856

General obligation bonds Early retirement Totals

## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future.

• The District has experienced declining enrollment for the past years and expects it to continue to decline in the future.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Janice Meyers, Board Treasurer, Turkey Valley Community School District, Jackson Junction IA 52171.



## Statement of Net Assets

		Govern- mental Activities		Business Type Activities		Total
Assets						
Cash and Cash Equivalents:			_			=== 0== 4
Other	\$	764,583	\$	6,391	\$	770,974
Receivables:						
Property tax:						4= 410
Delinquent		37,218		-		37,218
Succeeding year		1,894,399		-		1,894,399
Accounts		3,683		-		3,683
Accrued interest:						
Other		645		64		709
Due from other governments		77,226		-		77,226
Inventories		-		4,799		4,799
Capital assets, net of accumulated depreciation		2,122,007		24,160		2,146,167
Total Assets	\$	4,899,761	\$	35,414	\$	4,935,175
Liabilities						
Excess of warrants over bank balance	\$	-	\$	32,081	\$	32,081
Accounts payable		12,841		-		12,841
Salaries and benefits payable		14,117		-		14,117
Accrued interest payable		515		-		515
Deferred revenue-succeeding year property tax		1,894,399		-		1,894,399
Deferred revenue-other		, , <u>,                                  </u>		838		838
Early retirement benefits		4,471		-		4,471
Long-term liabilities:		,				
Portion due within one year:						
General obligation bonds payable		138,332		-		138,332
Early retirement		14,520		-		14,520
Portion due after one year:		,.				•
General obligation bonds payable		70,463		-		70,463
Early retirement		33,720		-		33,720
Total Liabilities	\$	2,183,378	\$	32,919	\$	2,216,297
Total Liabilities		2,100,010				
Net Assets	_	4.010.010	•	04160	ф	1 027 272
Invested in capital assets, net of related debt	\$	1,913,212	\$	24,160	\$	1,937,372
Unrestricted	_	803,171	-	-21,665		781,506
Total Net Assets	\$	2,716,383	\$	2,495	\$	2,718,878

## **Statement of Activities**

## Year Ended June 30, 2006

				Program Revenues				
		Expenses	_	Charges for Services		Operating Grants, Contributions and Restricted Interest		Capital Grants, Contributions and Restricted Interest
Functions/Programs								
Governmental Activities:								
Instruction:					_		•	
Regular instruction	\$	2,304,807	\$	244,391	\$	405,308	\$	-
Special instruction		414,214		65,277		105,777		-
Other instruction		592,454		247,057		2,491		-
	_\$_	3,311,475	\$	556,725	_\$_	513,576	\$	
Support Services:					_		_	
Student services	\$	160,743	\$	-	\$	6,974	\$	-
Instructional staff services		106,888		_		-		-
Administration services		534,878		-		-		-
Operation and maintenance of plant services		361,712		-		-		-
Transportation services		318,971				27,429		-
		1,483,192	\$	-	\$	34,403	\$	-
Non-instructional programs	_\$_	1,650	\$	-	\$_		\$	-
Other Expenditures:								
Long-term debt interest	\$	8,711	\$	-	\$	-	\$	-
AEA flow-through	•	175,642		-		-		
- I - I - I - I - I - I - I - I - I - I	\$	184,353	\$	-	\$	-	\$	-
Total Governmental Activities	_\$_	4,980,670	\$	556,725	\$_	547,979	\$	
Business Type Activities:								
Non-Instructional Programs:	\$	223,696	\$	145,332	\$	79,336	\$	-
Food service operations  Preschool operations	Ð	48,077	Φ	15,496	Ψ	, ,,,,,,,	Ψ	_
Prescribor operations	\$	271,773	\$	160,828	\$	79,336	\$	
Total	\$	5,252,443	\$	717,553	\$	627,315	\$	

## Net (Expense) Revenue And Changes in Net Assets

	Governmental Activities		Business Type Activities		Total
\$	-1,655,108	\$	-	\$	-1,655,108
	-243,160		-		-243,160
	-342,906		-		-342,906
\$	-2,241,174	\$	-	\$	-2,241,174
\$	-153,769	\$	-	\$	-153,769
	-106,888		-		-106,888
	-534,878		-		-534,878
	-361,712		-		-361,712
	-291,542			ф.	-291,542
\$	-1,448,789	\$	-	\$_	-1,448,789
\$	-1,650	\$	-	\$	-1,650
	7	· ·			
\$	-8,711	\$	-	\$	-8,711
	-175,642		<u>-</u>		-175,642
\$	-184,353	\$	-	\$	-184,353
\$	-3,875,966	\$	-	\$	-3,875,966
\$	_	\$	972	\$	972
Ð	_	Ф	-32,581	Ψ	-32,581
-\$		\$	-31,609	\$	-31,609
		Ψ	31,005		21,303
\$	-3,875,966	\$	-31,609	\$	-3,907,575

#### Statement of Activities

## Year Ended June 30, 2006

		Program Revenue:	s
		Operating	Capital
		Grants,	Grants,
		Contributions	Contributions
	Charges	and	and
	for	Restricted	Restricted
Expenses	Services	Interest	Interest

#### General Revenues:

Property Tax Levied For:
General purposes
Capital outlay
Local option sales and services tax
Unrestricted state grants
Unrestricted investment earnings
Other

Total General Revenues

Change in net assets Net assets beginning of year

Net Assets End of Year

# Net (Expense) Revenue And Changes in Net Assets

	Governmental Activities	 Business Type Activities	Total
\$	1,706,960 134,054 319,321 1,936,290 53,646 36,805	\$ - - - 2,349 500	\$ 1,706,960 134,054 319,321 1,936,290 55,995 37,305
_\$	4,187,076	\$ 2,849	\$ 4,189,925
\$	311,110 2,405,273	\$ -28,760 31,255	\$ 282,350 2,436,528
\$	2,716,383	\$ 2,495	\$ 2,718,878

#### Balance Sheet Governmental Funds

Assets	General	Management Levy		Capital Projects		Non-major Special Revenue		Total
Cash and Pooled Investments:	 	 	_		_	1.40.050	•	77.4 500
Other	\$ 325,124	\$ 51,230	\$	227,357	\$	160,872	\$	764,583
Receivables:								
Property Tax:	00.405	2.022				2 709		27 219
Delinquent	32,487	2,023		-		2,708		37,218
Succeeding year	1,657,512	100,000		-		136,887		1,894,399
Accounts	-	-		-		3,683		3,683
Accrued interest:	105			540				645
Other	105	-		540		-		
Due from other governments	 50,975	 <del>-</del>		26,251		-		77,226
Total Assets	 2,066,203	\$ 153,253	\$	254,148	\$	304,150	\$	2,777,754
Liabilities and Fund Balances Liabilities:								
Accounts payable	\$ 10,150	\$ -	\$	-	\$	2,691	\$	12,841
Salaries and benefits payable Deferred Revenue:	14,117	-		-		-		14,117
Succeeding year property tax	1,657,512	100,000		-		136,887		1,894,399
Early retirement benefits	 -	 4,471				-		4,471
Total Liabilities	\$ 1,681,779	\$ 104,471	\$	-	\$	139,578	\$	1,925,828
Fund Balances:								
Unreserved	\$ 384,4 <u>24</u>	\$ 48,782	\$	254,148	\$	164,572	\$	851,926
Total Liabilities and Fund Balances	\$ 2,066,203	\$ 153,253	\$	254,148	\$	304,150	\$	2,777,754

# Reconciliation of the Balance Sheet – Governmental Funds To the Statement of Net Assets

Total fund balances of governmental funds (page 16)	\$ 851,926
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds	2,122,007
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds	-515
Long-term liabilities, including bonds payable and early retirement, are not due and payable in the current period and, therefore, are not reported in the funds	 -257,035
Net assets of governmental activities (page 13)	\$ 2,716,383

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

## Year Ended June 30, 2006

		General		Manage- ment Levy		Capital Projects		Non-Major Special Revenue		Total
Revenues:										
Local Sources:									_	
Local tax	\$	1,606,911	\$	100,049	\$	-	\$	134,054	\$	1,841,014
Tuition		279,544		-				-		279,544
Other		85,887		4,069		342,544		254,453		686,953
Intermediate sources		30,789		-		-				30,789
State sources		2,321,350		79		-		107		2,321,536
Federal sources		131,944		•		-			_	131,944
Total Revenues	\$	4,456,425	\$	104,197	\$	342,544	\$	388,614	\$	5,291,780
Expenditures:										
Current:										
Instruction:							_		_	
Regular instruction	\$	2,163,743	\$	29,520	\$	2,791	\$	26,520	\$	2,222,574
Special instruction		413,974		-		•		-		413,974
Other instruction		351,132		<u> </u>				239,564		590,696
	\$_	2,928,849	\$	29,520	\$	2,791	\$_	266,084		3,227,244
Support Services:									_	4 60 = 40
Student services	\$	160,743	\$	-	\$	-	\$	-	\$	160,743
Instructional staff services		106,291		-		•		-		106,291
Administration services		527,835		-				-		527,835
Operation and maintenance of plant services		313,037		36,313		560		1,175		351,085
Transportation services		227,698		13,356				145,601		386,655
	_\$_	1,335,604	\$	49,669	\$	560	\$	146,776	\$	1,532,609
Non-instructional programs	\$	1,650	\$		\$		\$		\$	1,650
Other Expenditures:									_	
Facilities acquisition	\$	-	\$	-	\$	149,259	\$	-	\$	149,259
Long-Term Debt:										100 100
Principal		-		-		-		133,499		133,499
Interest and fiscal charges		-		-		-		8,623		8,623
AEA flow-through		175,642							_	175,642
	\$	175,642	\$	•	\$	149,259	\$	142,122	\$	467,023
Total Expenditures	\$	4,441,745	\$	79,189	_\$	152,610	\$	554,982	\$	5,228,526
Excess (deficiency) of revenues over (under)			_	***		100.004	Φ.	1// 2/0	ď	62.254
expenditures	_\$_	14,680	\$	25,008	\$	189,934	\$	-166,368	\$	63,254
Other Financing Sources (Uses):							_			140 100
Operating transfers in	\$	-	\$	-	\$	-	\$	142,122	\$	142,122
Operating transfers out		-		_		-142,122		-		-142,122
Total Other Financing Sources (Uses)	\$	-	\$		\$	-142,122	\$	142,122	_\$	
21 ( 1	<b>d</b> r	14 600	\$	25,008	\$	47,812	\$	-24,246	\$	63,254
Net change in fund balances	\$	14,680	Ф	23,008	Ф	206,336	φ	188,818	Ψ	788,672
Fund balances beginning of year		369,744		23,114		200,330		100,010		100,01
Fund Balances End of Year	\$	384,424	\$	48,782	\$	254,148	\$	164,572	\$	851,926

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds To the Statement of Activities

#### Year Ended June 30, 2006

Net change in fund balances – total governmental funds (page 18)		\$	63,254
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, these costs are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlay expenditures exceeded depreciation expense in the current year, as follows:			
Expenditures for capital assets Depreciation expense	\$ 334,420 -199,591	-	134,829
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows:			
Repaid			133,499
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.			-88
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:			
Early retirement			-20,384
Change in Net Assets of Governmental Activities (page 15)		\$	311,110

## Statement of Net Assets Proprietary Funds

	Schoo Nutritio			Preschool Program	
Assets					
Cash and cash equivalents	\$	6,391	\$	-	
Accrued interest receivable		64		-	
Inventories		4,799		~	
Capital assets, net of accumulated depreciation		24,160		-	
Total Assets		35,414	\$	-	
Liabilities					
Excess of warrants over bank balance	\$	-	\$	32,081	
Deferred revenue-other		838			
Total Liabilities	\$	838	\$	32,081	
Net Assets					
Invested in capital assets, net of related debt	\$	24,160	\$	-	
Unrestricted		10,416		-32,081	
Total Net Assets	\$	34,576	\$	<u>-</u>	

## Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

		School Nutrition		Preschool Program
Operating revenues:				
Local sources:				
Charges for service	\$	145,332	\$	15,496
Contributions		145.000		500
	\$	145,332	\$	15,996
Operating expenses:				
Non-instructional programs:			_	
Salaries	\$	,	\$	38,961
Benefits		39,142		8,186
Purchased services		931		-
Supplies		110,263		930
Depreciation		3,313		-
Total operating expenses	_\$	223,696	\$	48,077
Operating loss	_\$	-78,364	\$	-32,081
Non-operating revenues:				
State sources	\$	3,139	\$	-
Federal sources		76,197		-
Interest income		2,349		
Total non-operating revenues	\$	81,685	\$	
Change in net assets	\$	3,321	\$	-32,081
Net assets beginning of year	· 	31,255		
Net Assets End of Year		34,576	\$	-32,081

#### Statement of Cash Flows Proprietary Funds

## Year Ended June 30, 2006

		School Nutrition	_	Preschool Program
Cash flows from operating activities:	•		Φ	15.006
Cash received from preschool fees	\$	1.40.406	\$	15,996
Cash received from sale of lunches and breakfasts		143,486		47 147
Cash paid to employees for services		-109,189		-47,147
Cash paid to suppliers for goods or services		-92,652	ф.	-930
Net cash used by operating activities		-58,355	\$	-32,081
Cash flows from non-capital financing activities:				
State grants received	\$	3,138	\$	-
Federal grants received		57,715		-
Net cash provided by non-capital financing activities	\$	60,853	\$	
Cash flows from capital and related financing activities:				
Acquisition of capital assets	\$	-501	\$	-
Cash flows from investing activities:				
Interest on investments	\$	2,454	\$	<u> </u>
Net increase (decrease) in cash and cash equivalents	\$	4,451	\$	-32,081
Cash and cash equivalents beginning of year	<del></del>	1,940		<u> </u>
Cash and Cash Equivalents End of Year	\$	6,391	\$	-32,081
Reconciliation of operating loss to net cash used by operating activities:				
Operating loss	\$	-78,364	\$	-32,081
Adjustments to reconcile operating loss to net cash used by operating activities:		•		
Commodities used		18,344		-
Depreciation		3,313		-
Decrease in inventories		385		-
(Decrease) in deferred revenue		-2,033		
Net Cash Used by Operating Activities	\$	-58,355	\$	-32,081

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2006, the District received \$18,482 of federal commodities.

## Statement of Fiduciary Net Assets Fiduciary Fund

	Private Purpose Trust
Assets	Scholarship
Cash and pooled investments	\$ 6,475
Liabilities	
Accounts payable	<u> </u>
Net Assets	
Reserved for scholarships	\$ 6,475

## Statement of Changes in Fiduciary Net Assets Fiduciary Fund

## Year Ended June 30, 2006

	Private Purpose Trust Scholarship
Additions:	
Local sources: Interest income	\$ 197
Deductions Support services:	
Scholarships awarded	\$ 600
Change in net assets	\$ -403
Net assets beginning of year	6,878
Net Assets End of Year	\$ 6,475

#### **Notes to Financial Statements**

#### June 30, 2006

#### (1) Summary of Significant Accounting Policies

Turkey Valley Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the predominately agricultural territories and small rural communities in eastern Chickasaw, northwestern Fayette, southern Howard and southern Winneshiek Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U. S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Turkey Valley Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Turkey Valley Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organization</u> – The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the County Assessor's Conference Board.

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the non-fiduciary activities of the District. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The Management Fund is used to account for all resources used for early retirement benefits and property and liability insurance of the District.

The District reports the following major proprietary funds:

The District's proprietary funds are the Enterprise, School Nutrition Fund and Preschool Fund. These funds are used to account for the food service and preschool operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals through scholarship awards.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year-end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary funds of the District apply all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the balance sheet:

<u>Cash, Pooled Investments and Cash Equivalents</u> – The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½ % per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2005.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> — Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Land	\$ 2,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	500
Other furniture and equipment	2,000
Capital assets are depreciated using the straight-line method over the following estimated useful live	s: Estimated
	Useful Lives
Asset Class	(In Years)
Buildings Improvements other than buildings Furniture and equipment	50 years 20 – 50 years 5 – 15 years

Salaries and Benefits Payable – Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year-end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Long-term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

<u>Restricted Net Assets</u> – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

During the year ended June 30, 2006, expenditures in the instruction functional area exceeded the amount budgeted.

#### (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2006, the District had investments in the Iowa Schools Joint Investment Trust as follows:

	Amortized Cost
Total	\$ 243,257

The investments are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit Risk -- The investment in the Iowa Schools Joint Investment Trust were rated Aaa by Moody's Investors Service.

#### (3) Inter-fund Transfers

The detail of inter-fund transfers for the year ended June 30, 2006 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Special Revenue: Capital Projects	\$ 142,122
	Cupital i 10,000	

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## (4) Capital Assets

Capital assets activity for the year ended June 30, 2006 was as follows:

		Balance Beginning Of Year		Increases		Decreases		Balance End Of Year
Governmental Activities:			-	·				<del></del> -
Capital assets not being depreciated:	•	21.046	¢.		æ		e	31,046
Land	<u>\$</u>	31,046 31,046	<u>\$</u> \$	<del>-</del>	\$ \$		<u>\$</u> \$	31,046
Total capital assets not being depreciated		31,040	Ф		Ψ_			31,010
Capital assets being depreciated:								
Buildings	\$	2,114,537	\$	98,347	\$	-	\$	2,212,884
Improvements other than buildings		89,030		-		100.000		89,030
Furniture and equipment		3,644,291	•	236,073		123,983	•	3,756,381
Total capital assets being depreciated	\$	5,847,858	\$	334,420	\$	123,983	\$	6,058,295
Less accumulated depreciation for:								
Buildings	\$	546,526	\$	58,243	\$	-	\$	604,769
Improvements other than buildings		27,723		1,335		-		29,058
Furniture and equipment		3,317,477		140,013		123,983		3,333,507
Total accumulated depreciation	_\$_	3,891,726	\$	199,591	\$	123,983	\$	3,967,334
Total capital assets being depreciated, net	_\$_	1,956,132	\$	134,829	\$		\$	2,090,961
Governmental Activities Capital Assets, Net	\$	1,987,178	\$	134,829	\$		\$	2,122,007
		Balance Beginning Of Year		Increases		Decreases		Balance End Of Year
Business type activities:				<b>7</b> 01	•		•	20.750
Furniture and equipment	\$	39,258	\$	501	\$	-	\$	39,759 15,599
Less accumulated depreciation		12,286		3,313				13,399
Business Type Activities Capital Assets, Net		26,972	\$	-2,812	\$		\$	24,160
Depreciation expense was charged to the following f Governmental Activities: Instruction:	unction	ıs:						
Regular							\$	98,951
Special								240
Other								4,216
Support services:								504
Instructional staff services								597 7,043
Administration								10,627
Operation and maintenance of plant Transportation								77,917
Tansportation						•		
Total Depreciation Expense – Governmental Activities								199,591
Business Type Activities:							_	
Food service operations							\$	3,313
•						•		

## (5) Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2006 are summarized as follows:

	Balance Beginning Of Year			Additions		Reductions		Balance End Of Year		Due Within One Year	
General obligation bonds Early retirement	\$	341,877 27,856	\$	29,855	\$	133,082 9,471	\$	208,795 48,240	\$	138,332 14,520	
Total	\$	369,733	\$	29,855	\$	142,553	\$	257,035	\$	152,852	

#### Early Retirement

The District offered a voluntary early retirement plan to its certified employees. Eligible employees must have been at least age fifty-nine and employees must have completed fifteen years of continuous service to the District. Employees completed an application, which was required to be approved by the Board of Education. Early retirement benefits paid during the year ended June 30, 2006 totaled \$9,471.

#### General Obligation Bonds Payable

Details of the District's June 30, 2006 general obligation bonded indebtedness are as follows:

	Interest			
Year Ending June 30,	Rate	Principal	Interest	Total
2007	3%	\$ 138,332	\$ 4,380	\$ 142,712
2008	3%	70,463	620	71,083
Total		\$ 208,795	\$ 5,000	\$ 213,795

During the year ended June 30, 2006, the District made principal and interest payments totaling \$142,122 under the agreement.

#### (6) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P. O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the District is required to contribute 5.75% of annual covered payroll for the years ended June 30, 2006, 2005 and 2004. Contribution requirements are established by state statute. The District's contributions to IPERS for the years ended June 30, 2006, 2005 and 2004 were \$166,178, \$103,002, and \$100,475, respectively, equal to the required contributions for each year.

## (7) Risk Management

Turkey Valley Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (8) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$175,642 for the year ended June 30, 2006 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## (9) Commitments

The District has entered into a contract totaling \$61,358 for new doors and lockers, of which \$14,732 was not complete as of June 30, 2006.

#### (10) Deficit Balance

The Enterprise Fund Preschool Program had a deficit balance of \$32,081 as of June 30, 2006.



# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual – All Governmental Funds and Proprietary Funds

## Required Supplementary Information

## Year Ended June 30, 2006

		Governmental Funds Actual	Proprietary Funds Actual
Receipts:	<del></del>		
Local sources	\$	2,807,511	\$ 163,677
Intermediate sources		30,789	-
State sources		2,321,536	3,139
Federal sources		131,944	76,197
Total Receipts	\$	5,291,780	\$ 243,013
Disbursements:			
Instruction	\$	3,227,244	\$ -
Support services		1,532,609	-
Non-instructional programs		1,650	271,773
Other expenditures		467,023	
Total Disbursements	\$	5,228,526	\$ 271,773
Excess (deficiency) of receipts over (under) disbursements	\$	63,254	\$ -28,760
Balances beginning of year	•	788,672	31,255
Balances End of Year	\$	851,926	\$ 2,495

	Total Actual		Budgeted Amounts		Final To Actual Variance
\$	2,971,188	\$	2,925,521	\$	45,667
*	30,789	•	25,000	•	5,789
	2,324,675		2,346,135		-21,460
	208,141		250,000		-41,859
\$	5,534,793	\$	5,546,656	\$	-11,863
\$	3,227,244	\$	3,207,440	\$	-19,804
	1,532,609		1,732,017		199,408
	273,423		352,800		79,377
	467,023		490,689		23,666
\$	5,500,299	\$	5,782,946	\$	282,647
\$	34,494	\$	-236,290	\$	270,784
	819,927		960,954		-141,027
\$	854,421	\$	724,664	\$	129,757

## Notes to Required Supplementary Information - Budgetary Reporting

#### Year Ended June 30, 2006

This budgetary comparison is presented as Required Supplementary Information in accordance with <u>Governmental Accounting Standards Board</u> Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2006, expenditures in the instruction function exceeded the amount budgeted.



## Combining Balance Sheet Non-Major Special Revenue Funds

## June 30, 2006

		Student Activity	Physical Plant and Equipment Levy	Total
Assets Cash and pooled investments Receivables:	\$	93,193	\$ 67,679	\$ 160,872
Property Tax: Delinquent Succeeding year Accounts		3,683	2,708 136,887	 2,708 136,887 3,683
Total Assets	\$	96,876	\$ 207,274	\$ 304,150
Liabilities & Fund Equity Liabilities: Accounts payable Deferred revenue: Succeeding year property tax	\$	2,691	\$ 136,887	2,691 136,887
Total Liabilities		2,691	\$ 136,887	\$ 139,578
Fund Equity: Unreserved fund balances	_\$	94,185	\$ 70,387	\$ 164,572
Total Liabilities and Fund Equity	_\$	96,876	\$ 207,274	\$ 304,150

## Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Non-Major Special Revenue Funds

## Year Ended June 30, 2006

Other - 251,291 3,162 250 State sources - 107	tal
Local tax       \$       -       \$       134,054       \$       135         Other       -       251,291       3,162       25         State sources       -       -       107         Total Revenues       \$       -       \$       251,291       \$       137,323       \$       38	
Other       -       251,291       3,162       25.         State sources       -       -       107         Total Revenues       \$       -       \$ 251,291       \$ 137,323       \$ 38.	
State sources         -         107           Total Revenues         \$         -         \$ 251,291         \$ 137,323         \$ 38	1,054
Total Revenues \$ - \$ 251,291 \$ 137,323 \$ 38	1,453
	107
Expenditures:	3,614
Current:	
Instruction:	
Regular instruction \$ - \$ - \$ 26,520 \$ 2	5,520
Other instruction - 239,564 - 239	9,564
Support Services:	
	1,175
Transportation services - 145,601 14	5,601
Other Expenditures:	
Long-Term Debt:	
Principal 133,499 13.	3,499
Interest 8,623	3,623
Total Expenditures \$ 142,122 \$ 239,564 \$ 173,296 \$ 55-	,982
Excess (deficiency) of revenue over (under)	
expenditures \$ -142,122 \$ 11,727 \$ -35,973 \$ -160	5,368
Other Financing Sources (Uses):	
Operating transfers in \$ 142,122 \$ - \$ - \$ 142	2,122
Operating transfers out	
Total Other Financing Sources (Uses) \$ 142,122 \$ - \$ - \$ 142	2,122
Excess (deficiency) of revenues and other financing sources over (under)	
expenditures and other financing uses \$ -\\$ 11,727 \\$ -35,973 \\$ -26	1,246
	3,818
Fund Balances End of Year \$ - \$ 94,185 \$ 70,387 \$ 16-	,572

## Schedule of Changes in Special Revenue Fund, Student Activity Accounts

## Year Ended June 30, 2006

Account	Balance Beginning Of Year	 Revenues and Inter-fund Transfers	 Expenditures	 Intra- Fund Transfers	Balance End of Year
Petty cash	\$ 12,626	\$ 36,333	\$ 38,394	\$ -577	\$ 9,988
General accounts	7,532	4,234	200	-2,897	8,669
Materials for resale (resale)	13,602	6,987	8,343	-721	11,525
Athletics	14,764	135,910	125,578	1,357	26,453
School music groups (Fine Arts)	2,607	16,328	18,670	2,877	3,142
School clubs (classes)	26,618	30,714	30,265	-64	27,003
Other student activities (clubs)	 4,709	 20,785	 18,114	 25	7,405
Total	\$ 82,458	\$ 251,291	\$ 239,564	\$ -	\$ 94,185

## Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

## For the Last Four Years

	Modified Accrual Basis							
		2006		2005		2004		2003
Revenues:	-							<del></del> -
Local Sources:								
Local tax	\$	1,841,014	\$	1,745,603	\$	1,969,085	\$	1,740,020
Tuition		279,544		273,768		236,100		218,484
Other		686,953		608,742		239,177		284,587
Intermediate sources		30,789		43,048		18,517		14,959
State sources		2,321,536		2,356,429		2,278,572		2,411,158
Federal sources		131,944		65,365		138,912		124,675
Total	\$	5,291,780	\$	5,092,955	\$	4,880,363	\$	4,793,883
Expenditures:								
Instruction:							_	
Regular instruction	\$	2,222,574	\$	2,116,665	\$	2,208,594	\$	2,242,254
Special instruction		413,974		476,850		533,625		570,945
Other instruction		590,696		585,332		370,072		399,333
Support services:								
Student services		160,743		155,344		150,408		149,076
Instructional staff services		106,291		107,817		121,326		139,993
Administration services		527,835		458,538		541,578		495,066
Operation and maintenance of plant services		351,085		476,565		360,838		316,118
Transportation services		386,655		216,797		259,647		251,323
Non-instructional programs		1,650		24,553		769		1,084
Other expenditures:						_		
Facilities acquisition		149,259		64,531		460,228		322,024
Long-term debt:								
Principal		133,499		130,185		116,469		11,025
Interest and other charges		8,623		12,492		14,731		444
AEA flow-through	<del></del>	175,642		175,918		179,687		193,510
Total	\$	5,228,526	\$	5,001,587	\$	5,317,972	\$	5,092,195

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

## Keith Oltrogge CPA, P.C.

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Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards

To the Board of Education of Turkey Valley Community School District:

I have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Turkey Valley Community School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued my report thereon dated September 26, 2006. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing my audit, I considered Turkey Valley Community School District's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, I noted certain matters involving the internal control over financial reporting and its operation that I consider to be reportable conditions. Reportable conditions involve matters coming to my attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in my judgment, could adversely affect District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, I believe items I-A-06 and I-B-06 are material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Turkey Valley Community School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, I noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the District. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Turkey Valley Community School District and other parties to whom Turkey Valley Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of Turkey Valley Community School District during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Keith Oltrogge Certified Public Accountant

September 26, 2006

#### Schedule of Findings

#### Year Ended June 30, 2006

#### Part I - Findings Related to the Financial Statements:

#### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

#### REPORTABLE CONDITIONS:

I-A-06 Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. I noted that one person has control over each of the following areas for both the General and Activity Funds: cash receipts – collecting, depositing, journalizing, posting and reconciling.

Recommendation — With the limited number of personnel involved in accounting for District activity, an ideal system of segregation of accounting duties and functions cannot be achieved to assure adequate internal control over the safeguarding of assets and the reliability of financial records and reporting. This is not unusual in an organization of your size. Under these circumstances, the most effective controls lie in (1) the administration's and the Board's knowledge of the District's financial operations and (2) striving to obtain as much segregation of duties as possible so that no one person has complete control of any type of financial transactions. I believe these controls are being effectively utilized in the District and recommend that diligent efforts be made to maintain their effectiveness.

<u>Response</u> — With the number of staff available to this size of District, we will have to continue operating as in the past. We will, however, continue to monitor and keep the Board aware of the District's financial operations.

Conclusion - Response accepted.

I-B-06 <u>Unrecorded Agency Funds</u> – There are several agency bank accounts which the District has not recorded on its books. These bank accounts are under the School's Federal ID Number.

<u>Recommendation</u> – The District should account for all agency funds that are truly in the District's control. If the funds are not in the District's control, the accounts should be put under a different Federal ID Number.

Response - We will do this.

Conclusion – Response accepted.

#### Schedule of Findings

## Year Ended June 30, 2006

#### Part II - Other Findings Related to Statutory Reporting:

II-A-06 <u>Certified Budget</u> – Expenditures for the year ended June 30, 2006 exceeded the certified budget amount in the instruction function.

<u>Recommendation</u> – The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

Response - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

<u>Conclusion</u> – Response accepted.

- II-B-06 Questionable Expenditures No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- II-C-06 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- II-D-06 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- II-E-06 Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure the coverage is adequate for current operations.
- II-F-06 Board Minutes No transactions requiring Board approval which had not been approved by the Board were noted. Not all minutes were published as required by Chapter 279.35 of the Code of Iowa.

<u>Recommendation</u> – The Board Secretary should furnish a copy of the Board proceedings to be published within two weeks of each meeting, including all disbursements from all funds

Response - Procedures have been revised to ensure the minutes are published as required.

<u>Conclusion</u> – Response accepted.

- II-G-06 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.
- II-H-06 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- II-I-06 <u>Certified Annual Report</u> The Certified Annual Report was not filed with the Iowa Department of Education timely.

<u>Recommendation</u> – The District needs to file the Certified Annual Report in the prescribed time limits established by the Department of Education.

Response – We will do this in the future.

Conclusion - Response accepted.

II-J-06 Deficit Balance - The Enterprise Fund Preschool Program had a deficit balance of \$32,081 as of June 30, 2006.

Recommendation – The District should investigate alternatives to eliminate this deficit in order to return this account to a sound financial condition.

<u>Response</u> – The District made a transfer from the General Fund to eliminate the deficit balance after June 30, 2006.

<u>Conclusion</u> – Response accepted.